



Nordic Conference on Green Growth, Oslo, 1 March 2012

The Role of Innovation in Green Growth

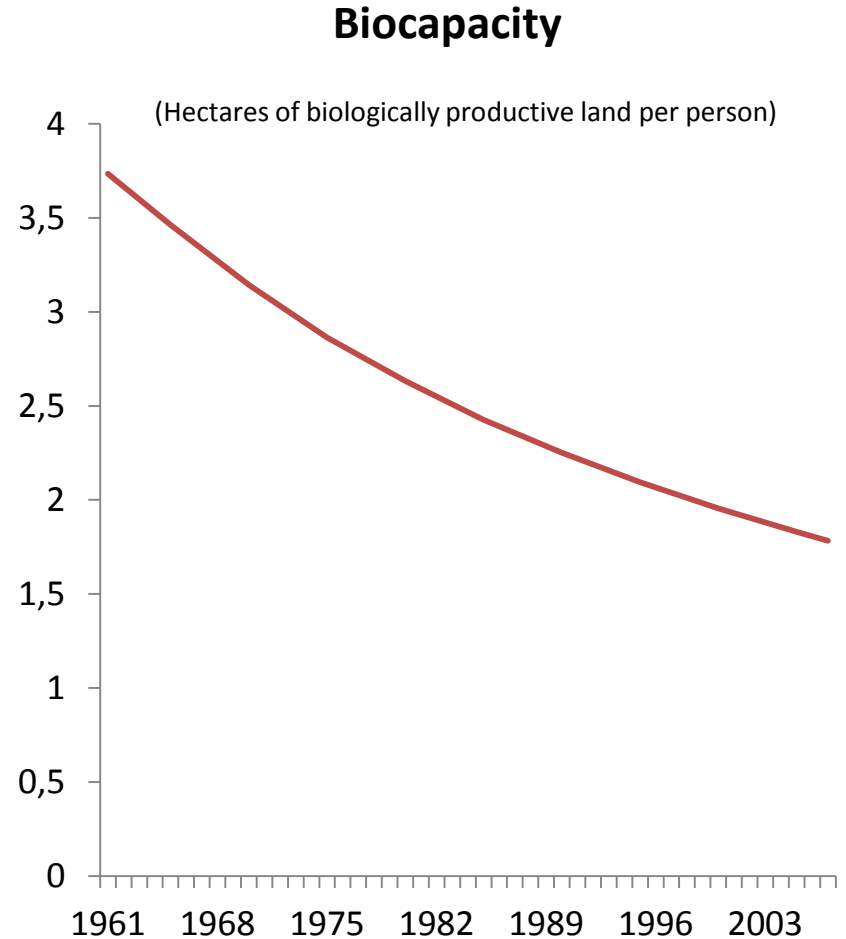
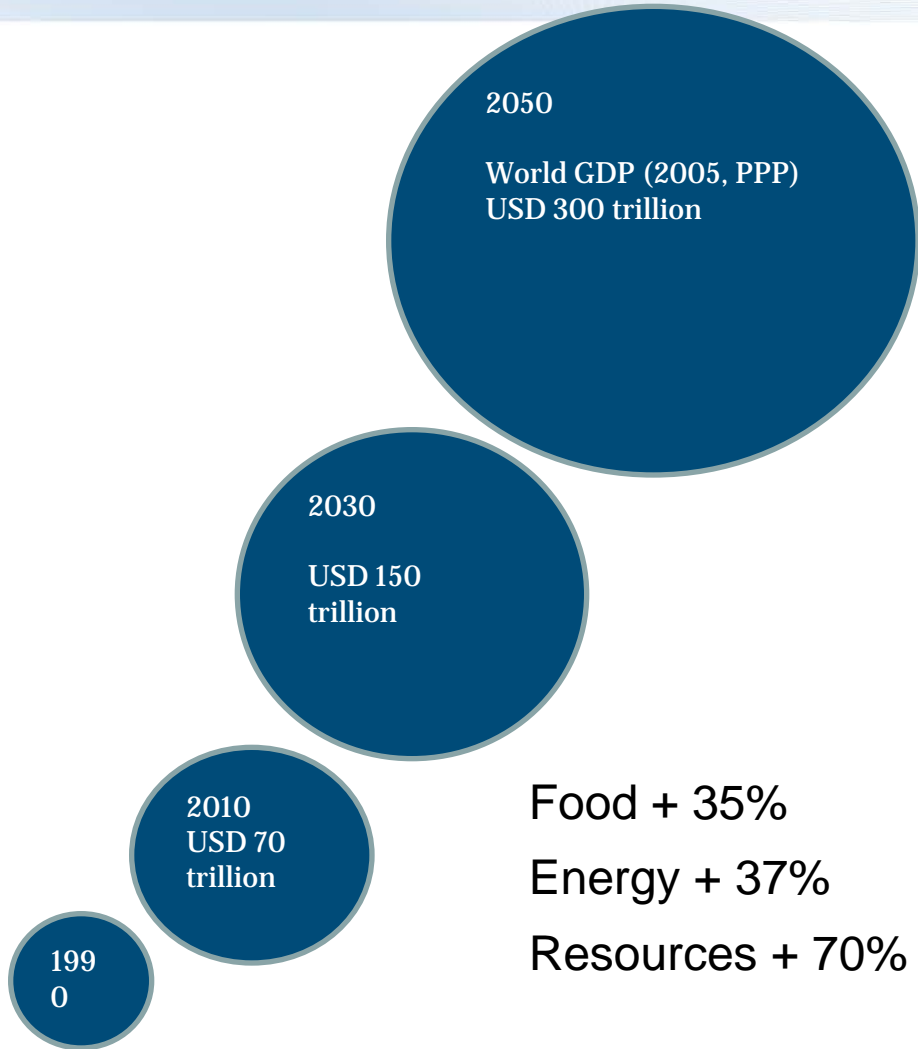
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The need for green



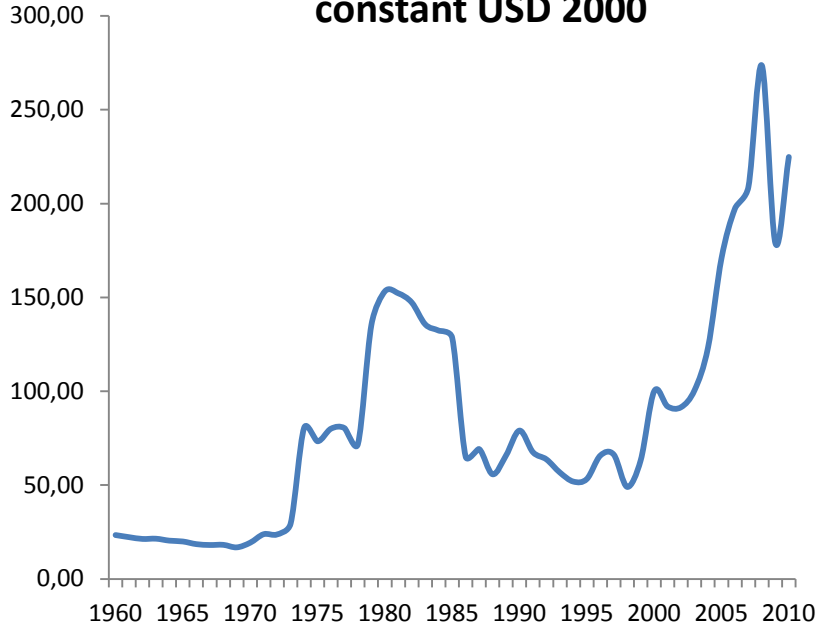
Source: OECD



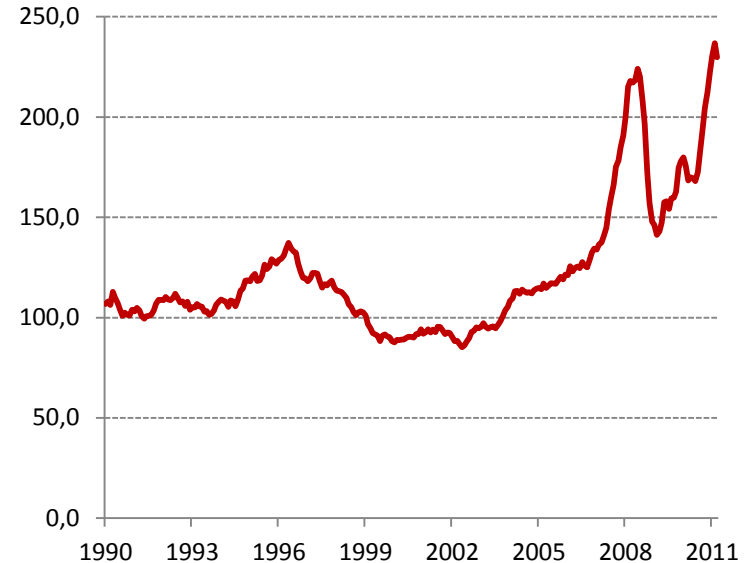
Source: Global Footprint Network

Risks in not going green: bottlenecks

**Energy commodity price index
constant USD 2000**



Food Price Index



And also:

- Pressures on natural capital
- Biodiversity loss
- Water scarcity
- Systemic risks (e.g. climate change)
- Pollution and human health

OECD's Green Growth framework

Enabling conditions

- Balanced tax structures
- **R&D and innovation policy**
- Competition
- Infrastructure investment
- Openness to trade and FDI

Key policies

- Pricing of pollution and resource use
- Subsidy reform
- Regulatory and policy predictability
- **Support to basic research and emerging technologies**
- Governance of natural assets

Major environmental challenges

- Water scarcity
- Climate change
- Health impacts of pollution
- Biodiversity loss

Promoting the transition

- Skills and labour market adjustment
- Distributional and competitiveness concerns
- Science and technology cooperation
- Development assistance
- Management of global public goods

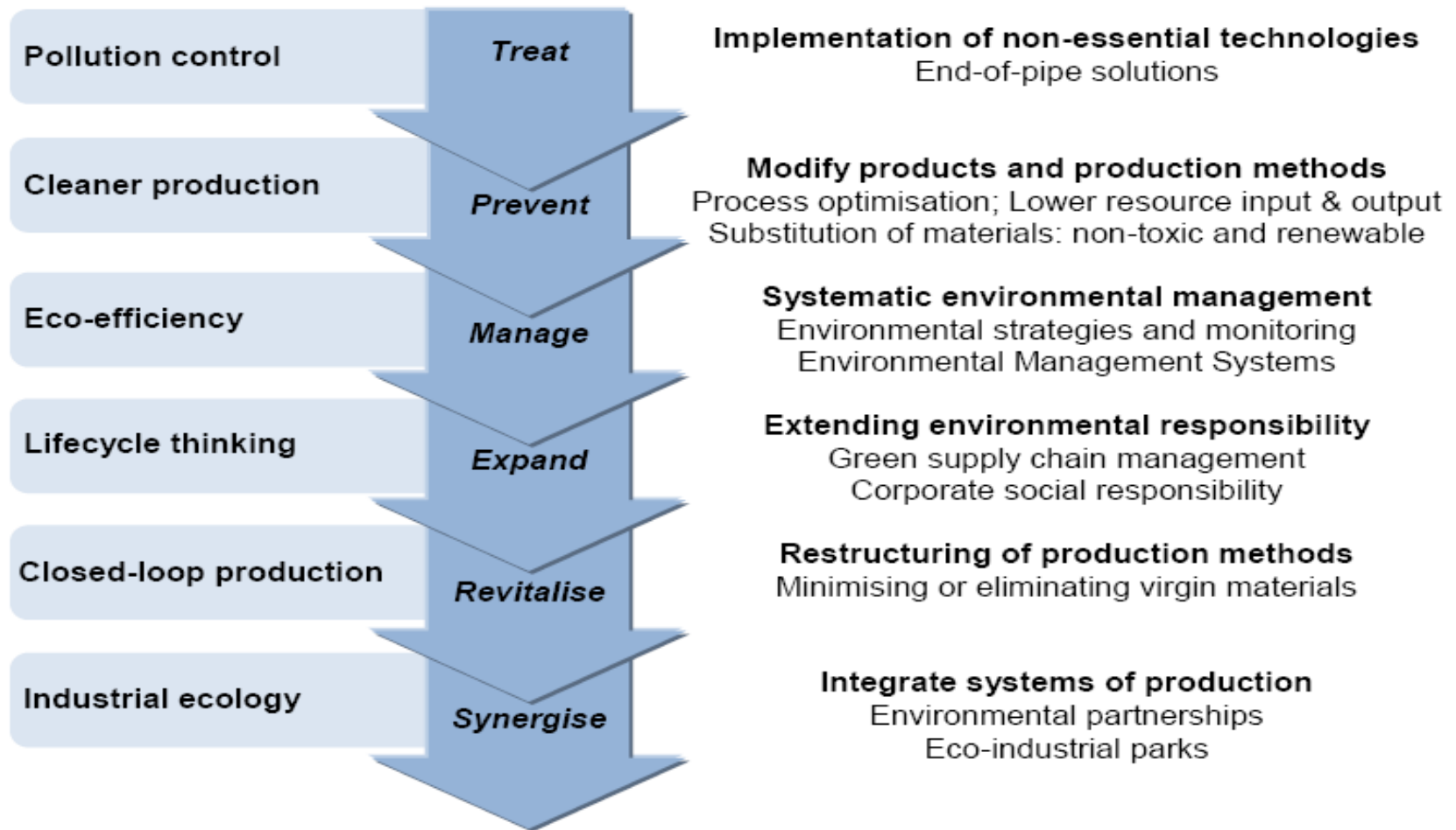
Measurement

- Productivity of resource use
- Physical evolution of the natural asset base
- Environmental quality of life
- Opportunities arising from environmental considerations
- Evolution of policy and social responses
- Promoting efforts consistent with international standards

Challenges are so big that we can't afford expensive solutions – we are up against time and inertia so need (lots of) innovation



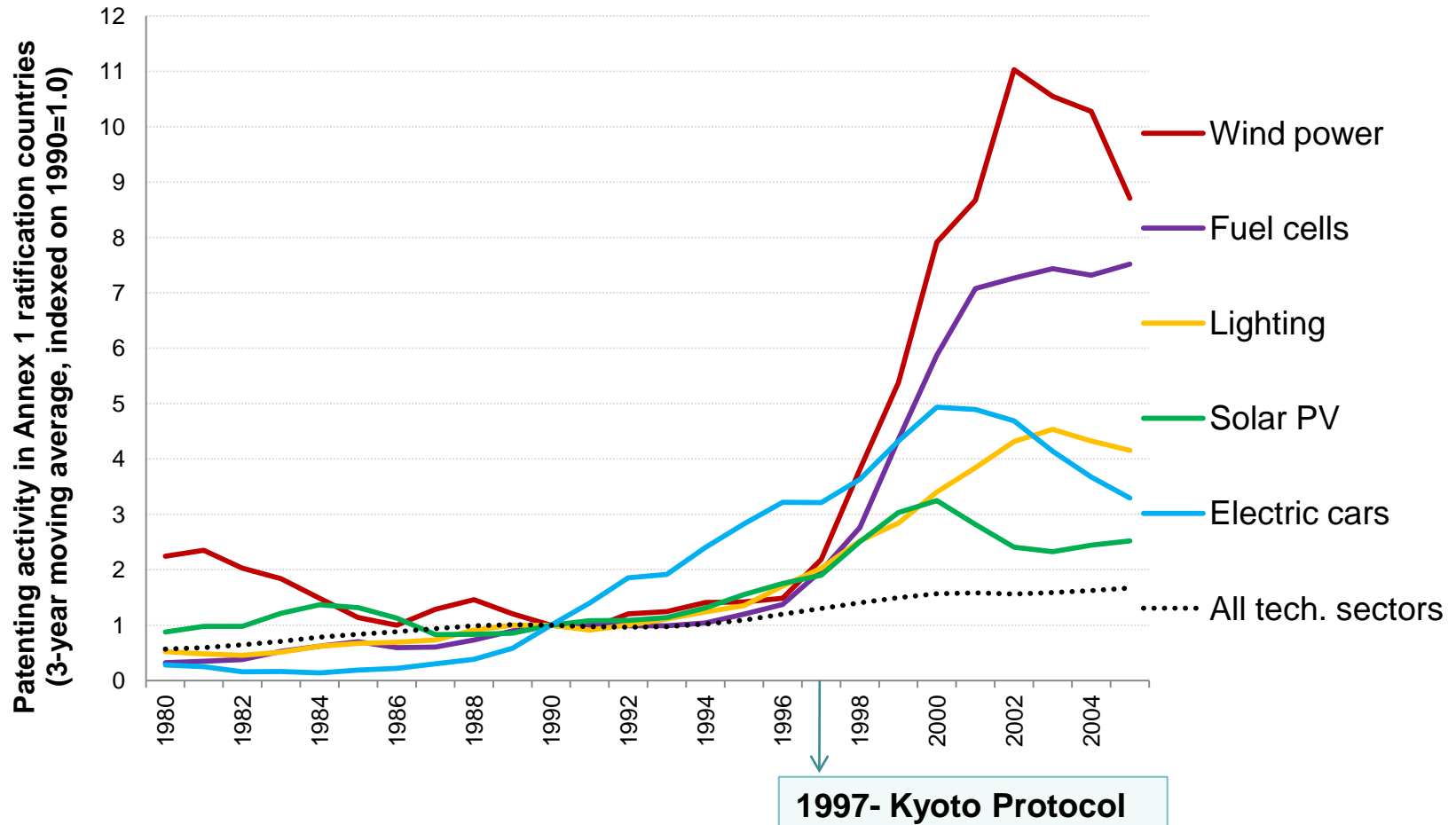
Green innovation is much more than technological change!



What is Driving Green Innovation?

- Detailed econometric work at OECD on: renewable energy, electric/hybrid vehicles, ‘clean’ coal, air and water pollution abatement
- Relative prices, policy measures (e.g. standards) and public R&D drive green innovation – but differs depending upon a number of factors (i.e. maturity of technology)
- General innovative capacity and market conditions are often the most important determinants – **“a rising tide lifts all boats”**
- While environmental policy stringency matters, **policy stability and flexibility** are also key – give investors incentives for ‘search’ over planning horizon

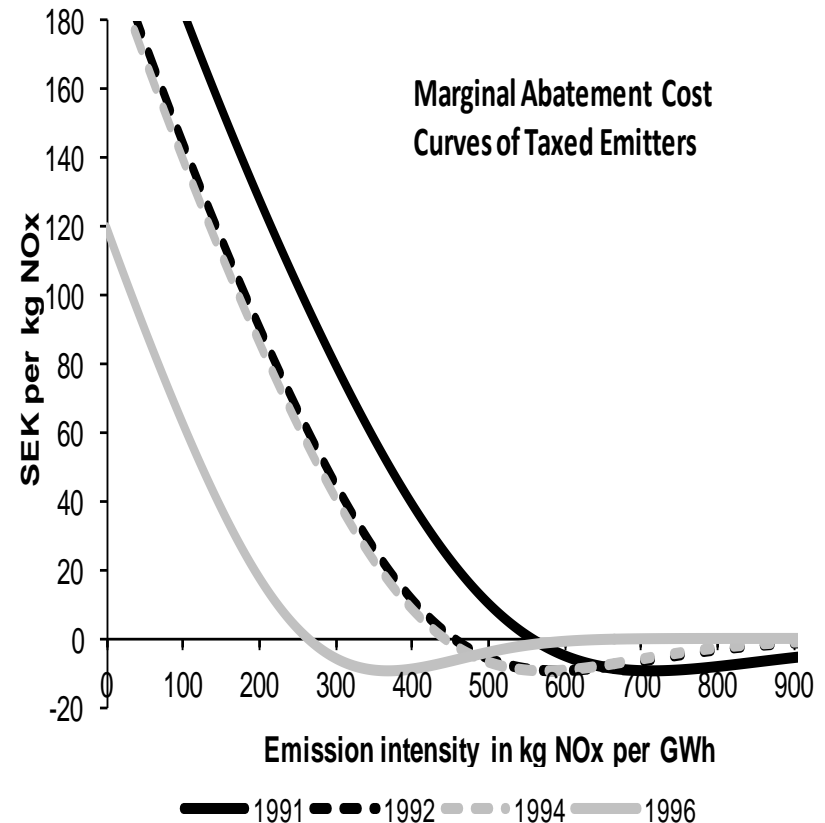
Clear policy signals help



Getting prices “right” is important ...

- Swedish NOx tax
Patents increased; emission intensities declined; Marginal Abatement Costs fell
- Swiss VOC tax
Firms were quite innovative and found many solutions involving changes in organisational and production practices that did not result in patenting of technologies
- UK Climate Change Levy
Firms that agreed to a voluntary emission-reduction agreement received a 80% reduction on carbon tax = > innovated less

NOx Tax in Sweden

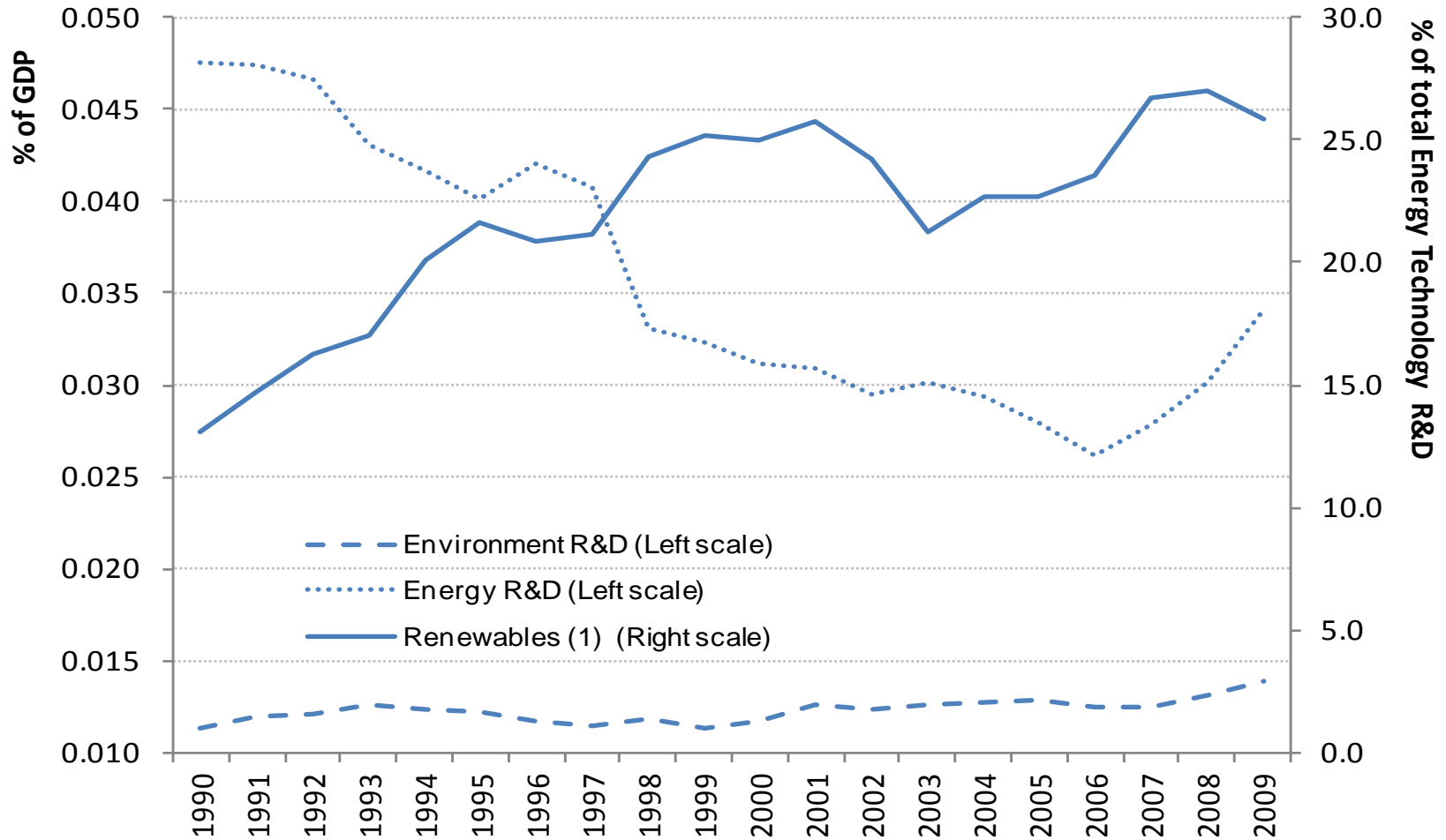


- *Graph based on: Hoglund-Isaksson (2005) cited in OECD (2011) Taxation, Innovation and the Environment; based on observations from 55 plants in the energy sectors over the period 1992-1996*

... but are not sufficient

- Sometimes difficult to target environmental ‘bad’ directly and excessive administrative costs
- Range of other ‘non-environmental’ market failures – e.g. knowledge externalities that limit private investment in innovation, but also information failures, split incentives, network externalities
- ‘Credibility’ of policy-induced price signals over the longer term may not be sufficient for risky investments: scaling up can be highly capital intensive and risky
- Inertia in the market can favour incumbent firms, technologies and systems
- Evidence thus far suggests that better pricing mainly induces incremental innovation.

Public spending on energy and environmental R&D has not kept pace ...

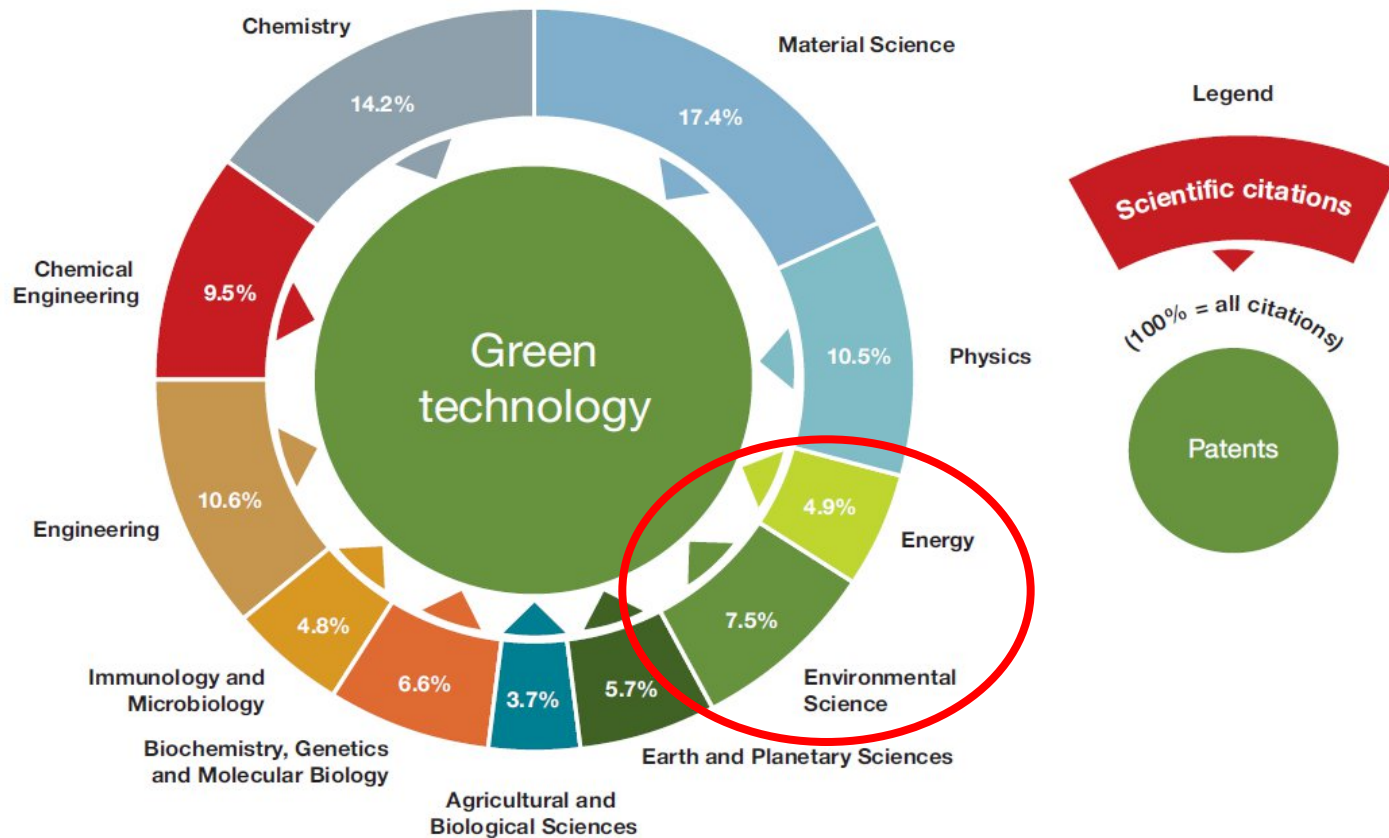


Source: OECD, R&D statistics and IEA database.

... but green innovation draws on a broad range of research

The innovation-science link in selected green technologies

Patent-science link via citations, 2000-07

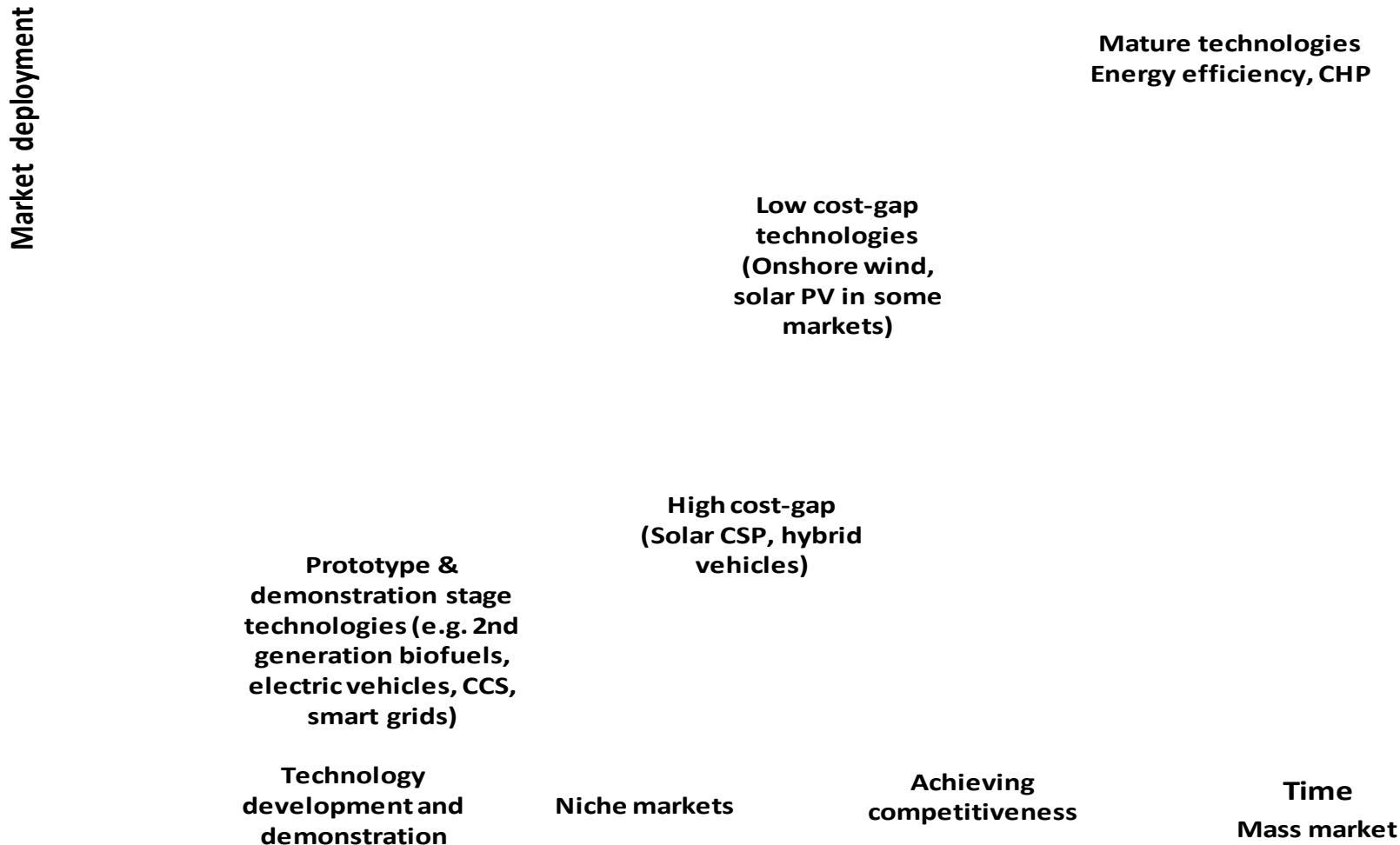


Source: OECD (2010), *Measuring Innovation – A New Perspective*, based on Scopus Custom Data, Elsevier, July 2009; OECD, Patent Database, January 2010; and EPO, Worldwide Patent Statistical Database, September 2009.

Implications for research policy

- Need greater investment in relevant research, which can involve reorienting R&D spending
- Mission-oriented research (e.g. Apollo project) probably less important – commercial application is key.
- Focus on both short-term (commercial applications) and long-term challenges.
- Research should increasingly be multi- and interdisciplinary – breakthroughs emerge from competition & cooperation.
- The effectiveness of funding depends on strong and effective interactions between science and industry

Support for innovation and deployment



Implications for support policies

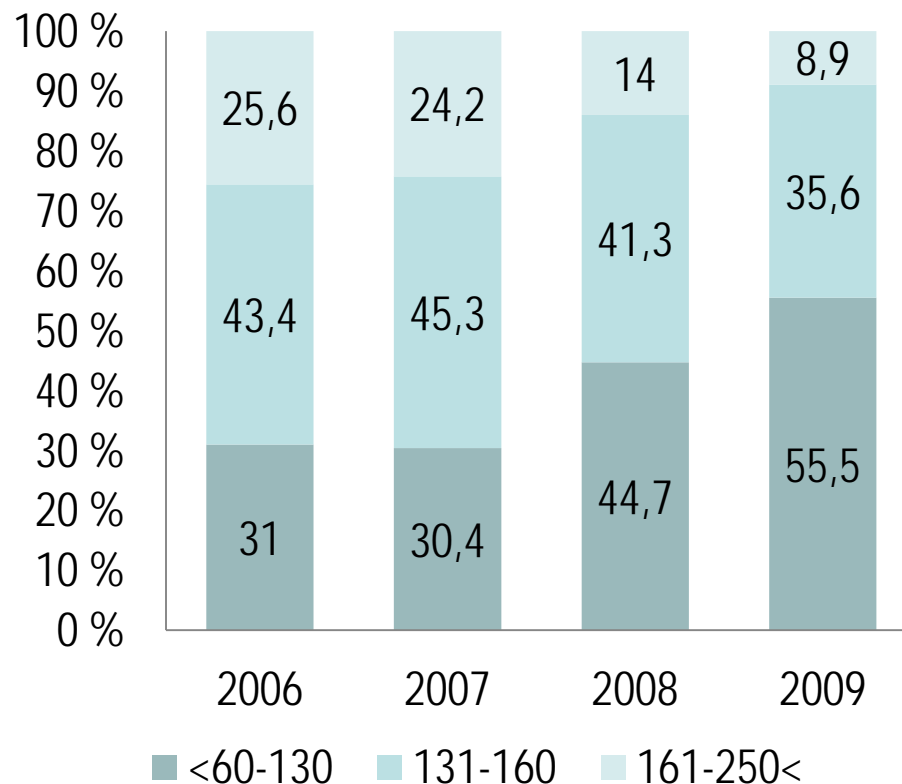
- Since technology-neutral pricing of externality is not ‘sufficient’ => necessity to be ‘prescriptive’ (at least to some extent) => main challenge for policy makers
- Some general principles:
 - Support a ‘portfolio’ of technologies to diversify risk of getting it “wrong”
 - Benefits of chosen portfolio should be robust with respect to information uncertainty (i.e. consider ancillary benefits)
 - Identify “local general purpose technologies’ which complement a variety of emission-reducing strategies, e.g. battery technologies, instead of very specific applications

Demand-side policies play a role ...

- In fostering markets, in particular in areas where price measures (e.g. carbon taxes) are ineffective or insufficient.
- Involves:
 - Regulation and performance standards
 - Technology standards
 - Public procurement
 - Specific pricing measures, e.g. French bonus-malus scheme
- These policies should also emphasize performance and competition, rather than supporting specific technologies.

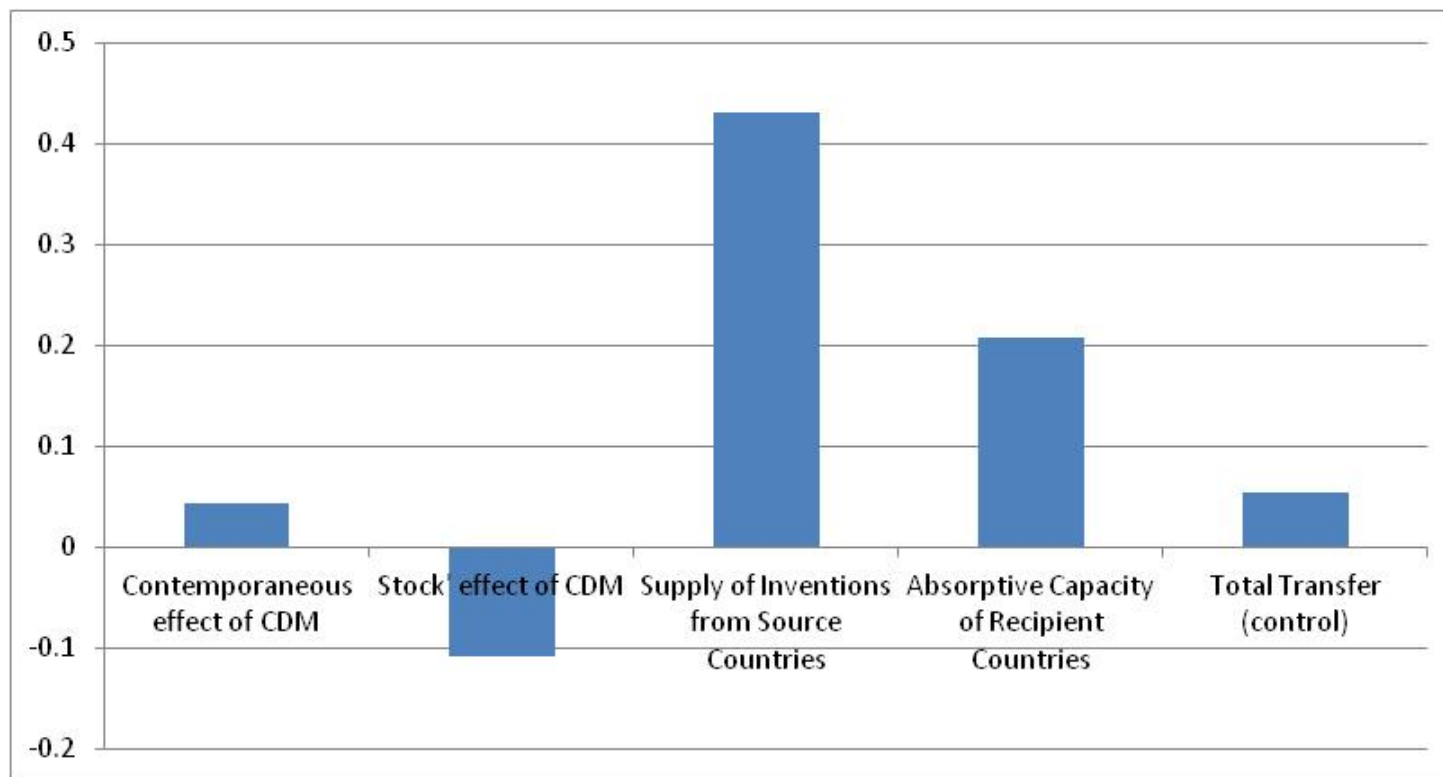
... e.g. the French bonus-malus scheme

- “Carrot and stick” approach applied for personal vehicles according to CO₂ emissions
- Possibility to make fiscally neutral
- Clear shifts in purchasing behaviour



What Is Driving Transfer and Spillovers?

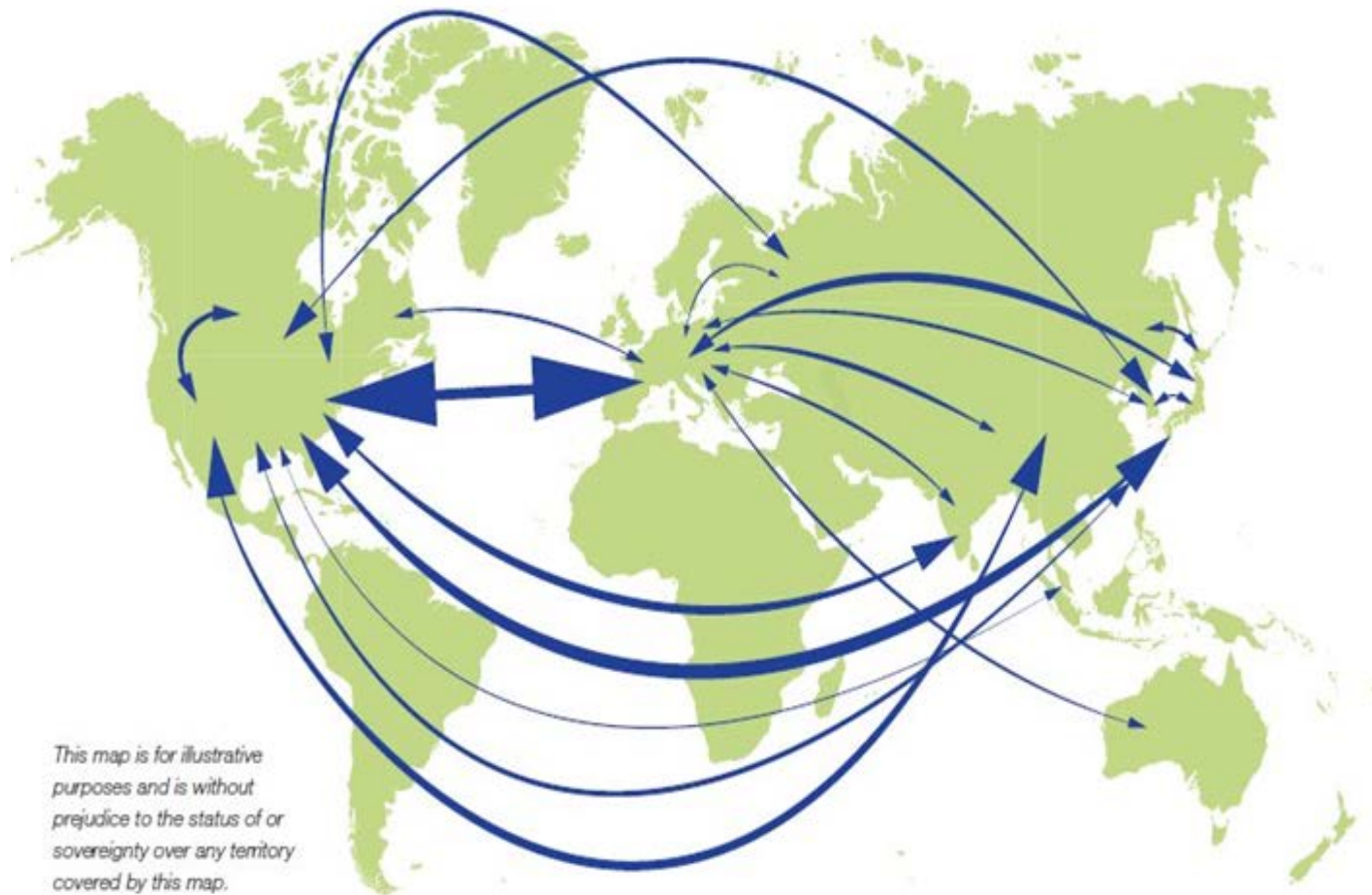
CDM and the Case of Wind Power



Note: The histogram shows the relative importance of different determinants of transfer of wind power technologies, from Annex I to non-Annex I countries.

Source: Haščič, Ivan and Nick Johnstone (2011) "The Clean Development Mechanism and International Technology Transfer: Empirical Evidence on Wind Power" in *Climate Policy* 11(6)

Cooperation in CC Mitigation Technologies (Co-invention of Solar Photovoltaic Technologies)



Source: OECD (2012) *Energy and Climate Change Policy and Innovation* (forthcoming).

Technology transfer and diffusion within and across countries

- Openness to trade, FDI and people is important
- Good IPR protection supports technology transfer
- Transfer depends on absorptive capacity – innovators more likely to benefit from others' innovations
- New approaches and models for technology diffusion are needed and need to be scaled up, especially for the least developed countries, e.g.
 - ✓ Collaborative mechanisms, e.g. the CDM
 - ✓ Voluntary approaches (e.g. patent pools)
 - ✓ Building up capacity for innovation and entrepreneurship in developing countries

The policy mix for green innovation

- No silver bullet, range of policies needed
- Stable long-term policy signals, better pricing.
- Supply and demand: Strengthening incentives and markets, and development of new alternatives
- Competition between technologies is key; and,
- Guard against lock-in – support broad range of options, including general-purpose technologies such as ICT.

For more details: OECD (2011), OECD Green Growth Studies – Fostering Innovation for Green Growth.

Policy Challenges

- Providing policy predictability in conditions of imperfect and changing information
- Providing a mix of incentives that induce solutions from ‘close-to-market’ up to ‘breakthrough’
- Directing technological change onto a green trajectory without being “unduly” prescriptive
- Building international cooperative solutions for environmental problems which stretch widely across space and time

Thank you

For further information:

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or

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