MEMORANDUM OF UNDERSTANDING

ON THE IMPLEMENTATION OF THE NORWEGIAN FINANCIAL MECHANISM

2014-2021

between

THE KINGDOM OF NORWAY,

hereinafter referred to as “Norway”

and

THE REPUBLIC OF CROATIA,

hereinafter referred to as the “Beneficiary State”

together hereinafter referred to as the “Parties”,

WHEREAS the Agreement between the Kingdom of Norway and the European Union on the Norwegian Financial Mechanism 2014-2021 establishes a financial mechanism (hereinafter referred to as the “Norwegian Financial Mechanism 2014-2021”) through which Norway will contribute to the reduction of economic and social disparities in the European Economic Area;

WHEREAS the Norwegian Financial Mechanism 2014-2021 aims to strengthen relations between Norway and the Beneficiary State to the mutual benefit of their peoples;

WHEREAS the enhanced co-operation between Norway and the Beneficiary State will contribute to securing a stable, peaceful and prosperous Europe, based on good governance, democratic institutions, the rule of law, respect for human rights and sustainable development;

WHEREAS the Parties agree to establish a framework for cooperation in order to ensure the effective implementation of the Norwegian Financial Mechanism 2014-2021;

HAVE AGREED on the following:

Article 1

Objectives

1. The overall objectives of the Norwegian Financial Mechanism 2014-2021 are to contribute to the reduction of economic and social disparities in the European Economic Area and to the strengthening of bilateral relations between Norway and the Beneficiary States through financial contributions in the priority sectors listed in paragraph 2. Accordingly, the Parties to this Memorandum of Understanding shall endeavour to select for funding programmes that contribute to the achievement of these objectives.

2. The financial contributions shall be available in the following priority sectors:

(a) Innovation, research, education and competitiveness;

(b) Social inclusion, youth employment and poverty reduction;

(c) Environment, energy, climate change and low carbon economy;

(d) Culture, civil society, good governance, fundamental rights and freedoms; and

(e) Justice and home affairs.

Article 2

Legal Framework

This Memorandum of Understanding shall be read in conjunction with the following documents which, together with this Memorandum of Understanding, constitute the legal framework of the Norwegian Financial Mechanism 2014-2021:

(a) the Agreement between the Kingdom of Norway and the European Union on the Norwegian Financial Mechanism 2014-2021 (hereinafter referred to as “the Agreement”);

(b) the Regulation on the implementation of the Norwegian Financial Mechanism 2014-2021 (hereinafter referred to as the “Regulation”) issued by Norway in accordance with Article 10.5 of the Agreement;

(c) the programme agreements that will be concluded for each programme; and

(d) any guidelines adopted by the Norwegian Ministry of Foreign Affairs (hereinafter referred to as “NMFA”) in accordance with the Regulation.

Article 3

Financial Framework

1. In accordance with Article 2.1 of the Agreement, the total amount of the financial contribution is € 1253.7 million in annual tranches of € 179.1 million over the period running from 1 May 2014 to 30 April 2021, inclusive.

2. In accordance with Article 6 of the Agreement, a total of € 46,600,000 shall be made available to the Beneficiary State over the period referred to in Paragraph 1.

3. In accordance with Article 3.2.b) of the Agreement, 1% of the total amount referred to in paragraph 2 shall be set aside for a fund for the Promotion of Decent Work and Tripartite Dialogue.

4. In accordance with Article 10.4 of the Agreement and Article 1.9 of the Regulation, the management costs of Norway shall be covered by the overall amount referred to above. Further provisions to this effect are set out in the Regulation. The net amount of the allocation to be made available to the Beneficiary State is € 43,105,000

Article 4

Roles and responsibilities

1. Norway shall make funds available in support of eligible programmes proposed by the Beneficiary State and agreed on by the NMFA within the priority sectors listed in Article 3.1 of the Agreement and the programme areas listed in the Annex to the Agreement. Norway and the Beneficiary State shall cooperate on the preparation of concept notes defining the scope and planned results for each programme.

2. The Beneficiary State shall assure the full co-financing of programmes that benefit from support from the Norwegian Financial Mechanism 2014-2021 in accordance with Annex B and the programme agreements.

3. The NMFA shall manage the Norwegian Financial Mechanism 2014-2021 and take decisions on the granting of financial assistance in accordance with the Regulation.

4. The NFMA shall be assisted by the Financial Mechanism Office (hereinafter referred to as the “FMO”). The FMO shall be responsible for the day-to-day operations of the Norwegian Financial Mechanism 2014-2021 and shall serve as a contact point.

Article 5

Designation of authorities

The Beneficiary State has authorised a National Focal Point to act on its behalf. The National Focal Point shall have the overall responsibility for reaching the objectives of the Norwegian Financial Mechanism 2014-2021 as well as for the implementation of the Norwegian Financial Mechanism 2014-2021 in the Beneficiary State in accordance with the Regulation. In accordance with Article 5.2 of the Regulation, the National Focal Point, the Certifying Authority, the Audit Authority, and the Irregularities Authority are designated in Annex A.

Article 6

Multi-annual Programming Framework

1. In accordance with Article 2.5 of the Regulation, the Parties have agreed on an implementation framework consisting of the following financial and substantive parameters:

(a) a list of agreed programmes and the financial contribution from the Norwegian Financial Mechanism 2014-2021 by programme;

(b) identification of programmes, their objective, their main focus, as appropriate, the grant rate by programme, the bilateral ambitions as well as any specific concerns relating to target groups, geographical areas or other issues;

(c) identification of programme operators, as appropriate;

(d) identification of Donor Programme Partners, as appropriate;

(e) identification of International Partner Organisations, as appropriate;

(f) identification of pre-defined projects to be included in relevant programmes.

2. The implementation framework is outlined in Annex B.

**Article 7**

**Fund for bilateral relations**

In accordance with Article 4.6 of the Regulation the Beneficiary State shall set aside funds to strengthen bilateral relations between Norway and the Beneficiary State. The National Focal Point shall manage the use of the fund for bilateral relations and shall establish a Joint Committee for Bilateral Funds in accordance with Article 4.2 of the Regulation.

**Article 8**

**Annual meetings**

In accordance with Article 2.7 of the Regulation an annual meeting shall be held between the NMFA and the National Focal Point. The annual meeting shall allow the NMFA and the National Focal Point to examine progress achieved over the previous reporting period and agree on any necessary measures to be taken. The annual meeting shall provide a forum for discussion of issues of bilateral interest.

**Article 9**

**Modification of the annexes**

Annex A and B may be amended through an exchange of letters between the NMFA and the National Focal Point.

**Article 10**

**Control and Access to Information**

The NMFA, the Office of the Auditor General of Norway and their representatives have the right to carry out any technical or financial mission or review they consider necessary to follow the planning, implementation and monitoring of programmes and projects as well as the use of funds. The Beneficiary State shall provide all necessary assistance, information and documentation.

**Article 11**

**Governing Principles**

1. The implementation of this Memorandum of Understanding shall in all aspects be governed by the Regulation and subsequent amendments thereof.

2. The objectives of the Norwegian Financial Mechanism 2014-2021 shall be pursued in the framework of close co-operation between Norway and the Beneficiary State. The Parties agree to apply the highest degree of transparency, accountability and cost efficiency as well as the principles of good governance, partnership and multi-level governance, sustainable development, gender equality and equal opportunities in all implementation phases of the Norwegian Financial Mechanism 2014-2021.

3. The Beneficiary State shall take proactive steps in order to ensure adherence to these principles at all levels involved in the implementation of the Norwegian Financial Mechanism 2014-2021.

4. No later than 31 December 2020, the Parties to this Memorandum of Understanding shall review progress in the implementation of this Memorandum of Understanding and thereafter agree on reallocations within and between the programmes, where appropriate. The conclusion of this review shall be taken into account by the National Focal Point when submitting the proposal on the reallocation of the reserve referred to in Article 1.11 of the Regulation.

Article 12

Entry into Force

This Memorandum of Understanding shall enter into force on the day after the date of its last signature.

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This Memorandum of Understanding is signed in two originals in the English Language.

Signed in ……………… on …………. Signed in ……….……… on ………………

For the Kingdom of Norway For the Republic of Croatia

……………………………………. …………………………………

**ANNEX A**

**National management and control structures**

**1. National Focal Point**

The Service for Coordination of IPA Programmes and Transition Facility and Programming of International Financial Mechanisms shall act as the National Focal Point.

The Service for Coordination of IPA Programmes and Transition Facility and Programming of International Financial Mechanisms is subordinated to the Sector for EU Programmes and International Financial Mechanisms, within the Directorate for Strategic Planning and Coordination of EU Funds in the Ministry of Regional Development and EU Funds.

The Service for Coordination of IPA Programmes and Transition Facility and Programming of International Financial Mechanisms reports to the State Secretary, who reports to the Minister, who acts as the Head of the National Focal Point.

The roles and responsibilities of the National Focal Point are stipulated in the Regulation, in particular Article 5.3 thereof.

**2. Certifying Authority**

The Sector for the National Fund within the State Treasury, within the Ministry of Finance shall act as the Certifying Authority. The State Treasury is an administrative organisation in the Ministry of Finance.

The Sector for the National Fund reports directly to the Assistant Minister and State Treasurer who shall act as the Head of the Certifying Authority. The State Treasurer is accountable to the Minister of Finance.

The roles and responsibilities of the Certifying Authority are stipulated in the Regulation, in particular Article 5.4 thereof.

**3. Audit Authority**

The Agency for Audit of European Union Programmes Implementation System (ARPA) shall act as the Audit Authority.

ARPA has the capacity of a legal person and is functionally independent from all other authorities and bodies that participate in the management and implementation of the EEA and Norwegian Financial Mechanisms.

The Director of ARPA shall be the Head of the Audit Authority.

The roles and responsibilities of the Audit Authority are stipulated in the Regulation, in particular Article 5.5 thereof.

**4. Irregularities Authority**

The Service for Combating Irregularities and Fraud (SCIF) within the Ministry of Finance shall act as the Irregularities Authority.

SCIF reports directly to the Head of Service for Combating Irregularities and Fraud who shall act as the Head of the Irregularities Authority. SCIF is an organizational unit within the Ministry of Finance. The Head of the Service for Combating Irregularities and Fraud is accountable to an Assistant Minister in the Ministry of Finance.

The roles and responsibilities of the Irregularities Authority are stipulated in the Regulation, in particular Article 12.3 thereof.

**5. Strategic Report**

In accordance with Article 2.6 of the Regulation, the National Focal Point shall annually submit to the NMFA a Strategic Report on the implementation of the Norwegian Financial Mechanism 2014-2021 in the Beneficiary State. The Strategic Report shall be submitted to the NMFA at least two months before the annual meeting unless otherwise agreed.

**6. Organigram**

Ministry of Regional Development and EU Funds

Ministry of Finance

Agency for the Audit of European Union Programmes Implementation System

**Audit** **Authority**

Assistant Minister and State Treasurer

**Head of the Certifying Authority**

Assistant Minister

Minister

**Head of the National Focal Point**

Director of the Agency for the Audit of European Union Programmes Implementation System

**Head of the Audit Authority**

Head of the Service for Combatting Irregularities and Fraud

**Head of the Irregularities Authority**

State Secretary

State Treasury

Directorate for Strategic Planning, Coordination of EU Funds

Sector for the National Fund

**Certifying Authority**

Sector for EU programmes and International Financial Mechanisms

Service for Combatting Irregularities and Fraud

**Irregularities Authority**

Service for Coordination of IPA Programmes and Transition Facility and Programming of International Financial Mechanisms

**National Focal Point**

**ANNEX B**

**Implementation framework**

In accordance with Article 2.5 of the Regulation, the Parties to this Memorandum of Understanding have agreed on an implementation framework outlined in this annex.

**1. Financial parameters of the implementation framework**

|  |  |  |  |
| --- | --- | --- | --- |
|  | **The Republic of Croatia** | **EEA NOR contribution** | **National contribution** |
|  | **Programmes** |
| 1 | Innovation, Research, Education and Competitiveness | € 22,000,000 | N/A |
| 2 | Local Development and Poverty Reduction | € 1,000,000 | € 176,470 |
| 3 | Justice and Home Affairs | € 13,000,000 | € 2,294,118 |
| 4 | Social Dialogue | € 466,000 | N/A |
|  | **Other allocations** |  |  |
|  | Technical assistance to the Beneficiary State (Art. 1.10) | € 699,000 | N/A |
|  | Reserve (Art. 1.11) | € 5,008,000 | N/A |
|  | Reserve for completion of projects under FM 2009-14 (Art. 1.12) | N/A | N/A |
|  | Fund for bilateral relations (Art. 4.6.1) | € 932,000 | N/A |
|  | **Net allocation to the Republic of Croatia** | € 43,105,000 | € 2,470,588 |

**2. Specific concerns**

Bilateral relations between the Kingdom of Norway and the Republic of Croatia shall be strengthened with the aim of stimulating and developing long-term cooperation within all areas listed in the Annex to the Agreement. It is also an ambition to strengthen bilateral cooperation at political level and European level in areas of common interest.

**3. Substantive parameters of the implementation framework**

The programmes described below are to be implemented subject to the approval of the NMFA, in accordance with Article 6.3 of the Regulation.

**A.** **Programme: Innovation, Research, Education and Competitiveness**

*Programme objective:* Increased value creation and sustainable growth

*Programme grant:* € 22,000,000

*Programme co-financing:* Not applicable

*Programme Operator:* Financial Mechanism Office in accordance with Article 6.13 of the Regulation. Innovation Norway is appointed Fund Operator in accordance with paragraph 4 of Article 6.13 of the Regulation.

*Fund Operator:* Innovation Norway

*Programme area(s):* Business Development, Innovation and SMEs

*Special concerns:* This programme shall consist of the following focus areas:  
a) Green Industry Innovation

b) Blue Growth

c) The possibility of including a third focus area shall be explored during the development of the concept note.

The allocation to “Green Industry Innovation” shall be specified in the concept note.

The possibility of including small grant scheme(s) shall be explored when developing the concept note and particular attention will be given to less developed areas.

The Croatian Chamber of Economy shall act as Programme Partner. The details of cooperation between Innovation Norway (Fund Operator) and the Croatian Chamber of Economy and the specific roles and responsibilities shall be defined during the concept note phase. The management costs of the Croatian Chamber of Economy shall be covered from the programme. The exact amount will be determined when developing the concept note.

|  |  |
| --- | --- |
| *Bilateral ambitions:* | € 150,000 shall be allocated to the programme from the fund for bilateral relations. This does not prevent the Joint Committee for Bilateral Funds from allocating additional funds to the programme. |

**B. Programme: Local Development and Poverty Reduction**

Programme Objective: Strengthened social and economic cohesion

Programme grant: € 1,000,000

Programme co-financing: € 176,470

Programme Operator: Ministry of Regional Development and EU Funds

Programme area(s): Good Governance, Accountable Institutions, Transparency

Pre-defined projects: Name of the project: Tbd.

Description: The project shall aim to support the implementation of the national development strategy.

Project Promoter: Ministry of Regional Development and EU Funds.

Maximum grant amount: € 1,000,000

The programme will be implemented in conjunction with the programme Local Development and Poverty Reduction implemented under the EEA Financial Mechanism 2014-2021.

**C.** **Justice and Home Affairs**

*Programme objective:* Strengthened rule of law

*Programme grant:* € 13,000,000

*Programme co-financing:* € 2,294,118

*Programme Operator:* Ministry of Justice

*Donor Programme Partner(s):* Norwegian Court Administration (DA)

*International Partner Organisation (s):* Council of Europe

*Programme area(s):* Effectiveness and Efficiency of the Judicial System, Strengthening Rule of Law

Correctional Services and Pre-trial Detention

*Special concerns:* The programme shall include measures to strengthen the probation system, and to improve the evaluation system for judges, and the mediation system.

The programme shall include measures on training of judicial officials and other judicial personnel.

Possibilities for cross-border cooperation shall be explored when developing the concept note.

A pre-defined project regarding the setting up of a mediation centre in Zagreb shall be explored when developing the concept note.

The Directorate of the Norwegian Correctional Service (KDI) shall be actively involved regarding activities related to probation when developing the concept note.

No more than 60% of the total eligible expenditure of the programme shall be available for infrastructure (hard measures).

*Bilateral ambitions:* € 125,000 shall be allocated to the programme from the fund for bilateral relations. This does not prevent the Joint Committee for Bilateral Funds from allocating additional funds to the programme.

*Pre-defined projects:* Name of the project: Municipal Court in Split

Description: The project shall include reconstruction and conversion of the existing building. The project shall also include soft measures.

Project Promoter: Tbd.

Maximum grant

amount: Tbd.

**D. Programme: Social Dialogue**

*Programme objective:* Strengthened tripartite cooperation between employer organisations, trade unions and public authorities and the promotion of decent work.

*Programme grant:* € 466,000

*Programme co-financing:* Not applicable

*Programme Operator:* Financial Mechanism Office in accordance with Article 6.13 of the Regulation. Innovation Norway is appointed Fund Operator in Accordance with paragraph 4 of Article 6.13 of the Regulation.

*Fund Operator:* Innovation Norway

*Programme area(s):* Social Dialogue – Decent Work.