# Review of Active Management of the Norwegian Pension Fund – Global

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Review of Active Management

## Active Management since 2008

- Simpler instruments and less leverage
- Fewer external asset managers
- Lower tracking error
  - 1% expected tracking versus 1.5% hard limit
- Operational Reference Portfolio (ORP)
  - Improved diversification
  - Systematic factor exposures
  - Smart rebalancing

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#### **Preliminaries**

- Three distinct subsample periods
  - Pre-crisis: Jan 1998 Dec 2006
  - Financial crisis: Jan 2007 Dec 2008
  - Post-crisis: Jan 2009 Jun 2013 ("last 5 years")
- Small sample especially post crisis
- Real estate excluded from analysis

P-Value 0.04  Pre Financial Crisis Coefficient 0.04 0.1 P-Value 0.00			Mean	StdDe
Pre Financial Crisis Coefficient 0.04 0.1 P-Value 0.00  Post Financial Crisis Coefficient 0.10 0.2 P-Value 0.00  Figure 3: Overall Fund Cumulated Active Returns	Full Sample	Coefficient	0.03	0.2
P-Value 0.00  Post Financial Crisis Coefficient 0.10 0.2 P-Value 0.00  Figure 3: Overall Fund Cumulated Active Returns		P-Value	0.04	
Post Financial Crisis Coefficient 0.10 0.2 P-Value 0.00  Figure 3: Overall Fund Cumulated Active Returns	Pre Financial Crisis	Coefficient	0.04	0.1
P-Value 0.00  Figure 3: Overall Fund Cumulated Active Returns  5.0  4.0  3.0  2.0		P-Value	0.00	
Figure 3: Overall Fund Cumulated Active Returns  5.0  4.0  3.0  2.0	Post Financial Crisis	Coefficient	0.10	0.2
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		Mean	StdDe
Full Sample	Coefficient	0.02	0.3
	P-Value	0.21	
Pre Fin. Crisis	Coefficient	0.02	0.0
	P-Value	0.00	
Post Fin. Crisis	Coefficient	0.17	0.4
	P-Value	0.00	
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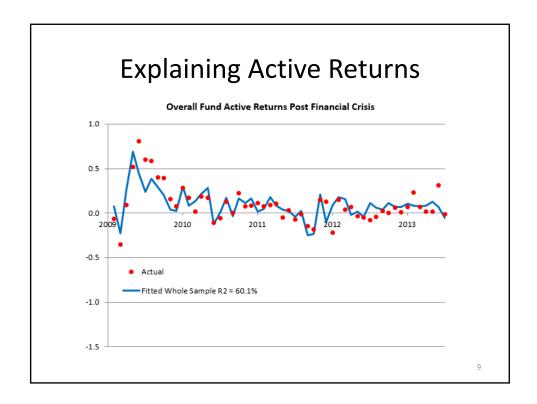
# **Equity Active Returns**

		Mean	StdDev
Full Sample	Coefficient	0.05	0.25
	P-Value	0.01	
Pre Fin. Crisis	Coefficient P-Value	0.06 0.01	0.26
Post Fin. Crisis	Coefficient P-Value	0.05 0.00	0.12



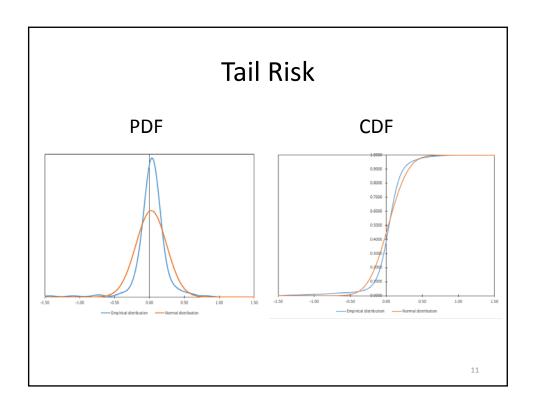
**Factor Analysis** 

- To what extent can the active returns be attributed to exposures to established factors?
- Active returns originating from exposures to factors can be a sustainable source of valueadded for a long-run investor
- Note: factor tilts are not specified in the Fund's benchmarks



# Operational Reference Portfolio

- Excellent development
- Purposes
  - Diversify more widely than standard benchmarks
  - Systematic factor exposure
  - Smart rebalancing
- Issues
  - Verification horizons
  - Governance
  - Tracking error



## **Active Mandates**

#### **Comparative Advantages**

- Structural
  - Long horizon, large size, tolerate illiquidity
- Developed
  - Arise from governance, organization, management
  - Dedicated fund manager
  - Transparency
  - Investment mandate
  - Professionalism

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#### **Investment Mandate**

- Non-investment criteria are important
  - Taken within the context of an investment mandate
- Non-investment mandates are costly
  - Investment restrictions lead to weakly inferior portfolios potentially impairing the welfare of future generations
  - Examples of pension funds and SWFs where noninvestment mandates result in diminished returns
- Exception of small environment-related mandate

## **Opportunity Cost Model**

Responsibilities of asset owner/sponsor

- Reference portfolio (RP)
- Constraints
- Active risk appetite parameters

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#### **Opportunity Cost Model**

Responsibilities of fund manager

- Policy portfolio
- Active investment programs
  - Returns exceed Reference Portfolio funding sources
  - Skill-based benchmarks, as needed
- Value added returns net of all costs

#### **Opportunity Cost Model**

#### **Principles**

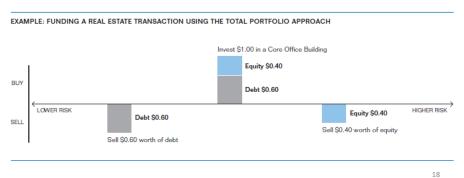
- Looks through "asset class" labels
- Recognizes bond and equity factor risk exposures of alternative assets
- "Unspanned" risk not in Reference Portfolio is true active management

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## **Opportunity Cost Model**

#### Total Portfolio Approach

 Fund real estate by a combination of (debt + equity) from the Reference Portfolio

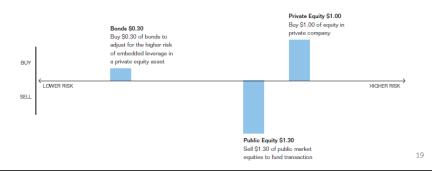


# **Opportunity Cost Model**

#### Total Portfolio Approach

 Fund private equity by a combination of (debt + equity) from the Reference Portfolio

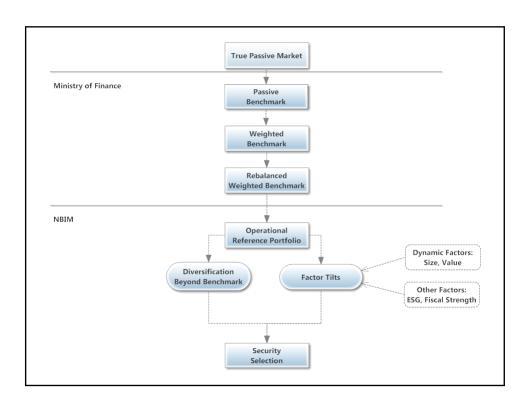
EXAMPLE: FUNDING A PRIVATE EQUITY TRANSACTION USING THE TOTAL PORTFOLIO APPROACH



#### **Recommendations**

#### Recommendations

- Report each stage of value added
- Adopt the "Opportunity Cost Model" for active management
- Raise risk taking of active management
  - Adopt downside risk measures
  - More transparency of active risk



#### Benefits of Greater Transparency

- Improved diversification and factors will add value, but may result in short-term losses
- Transparency allows proper management of expectations; ability to stay the course
- Does not unfairly penalize NBIM for poor factor performance

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#### Opportunity Cost Model: Advantages

- Plays to structural advantages
- Onus is on NBIM to cover costs and beat the Reference Portfolio—raises the bar for active management
- Scalable; includes real estate in the active return
- MoF takes the long-term view and defines the Reference Portfolio and determines risk limits

#### **Opportunity Cost Model: Challenges**

- Specifying risk limits
- Predicated on having a single, dedicated fund manager
- Maintain investment mandate
- Enhanced role of the ORP
- Ensuring internal competence—good governance is essential
- Gradual increase in Fund's investable universe

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#### Increase Active Risk Taking

- Higher risk taking devoted to improved diversification and factor exposure adds longterm value
- Sufficient large prudent risk buffer
- Positive historical experience
- Greater transparency of active return components
- Includes real estate as an active risk

# Adopt Downside Risk Measures

- Care about the distribution of active returns
  - Benchmark deviation volatility or tracking error is a symmetric measure
- Norges Bank should give guidelines on tail behavior of active returns—for both tails, but especially for downside outcomes